

5090
Scr 1841.2/6221
10 May 1996

From: Commanding Officer, Engineering Field Activity (EFA), West, Naval Facilities
Engineering Command
To: Restoration Advisory Board (RAB) Members Distribution List, Naval Weapons Station
(WPNSTA) Concord

Subj.: RAB MAY 16, 1996, MEETING

Encls: (1) May 16, 1996, RAB Agenda
(2) Draft RAB Meeting Minutes of April 18, 1996

1. There will be a meeting of the RAB on Thursday, May 16, 1996 at the Ambrose Community Center, 3105 Willow Pass Road, Bay Point, CA.
2. Enclosure (1) is the draft agenda for the May 16, 1996, RAB meeting, which will begin at 7:00 p.m. This meeting will include a presentation which will be conducted by Mr. Dean McLeod, a historian with knowledge of the local area including WPNSTA Concord, and may provide some information of archaeological significance. Another agenda item will be a report to the RAB regarding the tour of some sites by RAB members on Saturday, April 27, 1996.
3. Enclosure (2) is the draft RAB meeting minutes of the April 18, 1996, RAB meeting. This document will be finalized during the RAB meeting scheduled for May 16, 1996.
4. If you have any questions or comments regarding the issues discussed in this letter, please contact me at (415) 244-2558, or Mr. Herb Schwartz, RAB Community Co-chair, at (510) 644-0577.

Original signed by:

RONALD YEE
By direction

Distribution:
Ms. Elizabeth Robinson Anello
Mr. Steven Bachofer
Ms. Shirley Buford
Mr. Jim Campbell
Mr. Richard Cox
Mr. Scott Etzel
Mr. Craig Fletcher
Mr. John Fuery
Mr. Steve Gallo
Mr. Edward Gardner

Ser 1841.2/6221
10 May 1996

Subj.: RAB MAY 16, 1996, MEETING

Ms. Susan Gladstone
Mr. Neal Grindheim
Mr. Anthony Jorgenson
Mr. James Koepfel
Mr. David Kory
Ms. Sylvia Kotecki
Mr. Eugene Kuroczko
Mr. Ralph Lambert
Mr. Clint Mayfield
Mr. William Mero
Ms. Loulena Miles
Ms. Earlene Millier
Ms. Colleen Monahan
Mr. Larry Myers
Mr. Raymond O'Brien
Mr. Henry O'Hagen
Ms. Connie Peak
Mr. John Pearson
Mr. Richard Pieper
Mr. James Pinasco
Mr. Richard Purdue
Mr. David Rege
Ms. Tatiana Roodkowsky
Mr. John Rosengard
Ms. Catie Roy
Mr. Herb Schwartz
Mr. Thomas Shirley
Dr. Barbara Smith
Ms. Jeanne Waggoner

*Get and
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Copy to:

Mr. George Delacruz
Ms. Suzanne Craft

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File: NWS Concord

**NAVAL WEAPONS STATION CONCORD
RESTORATION ADVISORY BOARD**

MEETING MINUTES

**Ambrose Community Center
3105 Willow Pass Road
Bay Point, California**

THURSDAY, APRIL 18, 1996

I. WELCOME AND INTRODUCTIONS/COMMUNITY CO-CHAIR'S REPORT

A. Welcome and Introductions

The Naval Weapons Station (WPNSTA) Concord Restoration Advisory Board (RAB) met at 7:00 p.m. on Thursday, April 18, 1996, at the Ambrose Community Center in Bay Point, California. The community co-chair, Mr. Herb Schwartz, welcomed the RAB members and introduced himself and the Navy co-chair, Mr. Rich Pieper. Mr. Schwartz stated that July 20, 1996, will mark the 1-year anniversary of the RAB, and he suggested RAB members consider some type of celebration. He then asked the attendees, guest, and two people from PRC Environmental Management, Inc. (PRC) to introduce themselves: Mr. Mark Herbach from Engineering Field Activity (EFA) WEST, Mr. Wing Wong from EFA West, Mr. Steve Mueller from Environmental Chemical Corporation, and Mr. Neil Munro and Ms. Suzanne Craft from PRC. Mr. Schwartz stated that the purpose of the meeting was to present a report on Navy environmental funding for the current and upcoming fiscal years and to discuss various procedural issues.

After opening the meeting, Mr. Schwartz explained that the community co-chair's role is to facilitate the exchange of information between the Navy and community members. He reminded the RAB that the RAB's role is to advise the Navy on restoration and land use issues and to monitor progress on environmental cleanup. Mr. Schwartz stated that it is important for the RAB to keep in mind the tasks and objectives of the board. Mr. Schwartz explained that the Department of Defense (DoD) - U.S. Environmental Protection Agency (EPA) RAB procedural guidance, updated May 1995, provides for the RAB to (1) assert the public voice by consulting with, and providing advice to, the Navy on environmental cleanup issues, (2) monitor cleanup progress at installations, and (3) advise the Navy on acceptable risks and cleanup strategies.

These minutes summarize the items discussed during the RAB meeting and are not a verbatim transcript. Attachment A is a list of attendees. Attachment B is the meeting agenda.

B. Community Co-Chair's Report

1. Changes to March Meeting Minutes

Mr. Schwartz noted that he received a fax from Mr. Ray O'Brien outlining the corrections to the March meeting minutes. The following points were outlined on Mr. O'Brien's fax:

Mr. Schwartz did not make mention of Mr. O'Brien's letter of January 21, 1996, at the March RAB meeting, regarding the potential for disturbing archaeological sites during environmental cleanup. In the context of a discussion regarding Mr. O'Brien's letter of March 5, Mr. Yee announced that the letter would be answered by the legal department at EFA WEST.

Mr. O'Brien's letter dated January 21, 1996 was addressed to both Mr. Pieper and Mr. Schwartz.

Attachment C of the March RAB meeting minutes should refer to Mr. O'Brien's letter dated January 21, 1996.

The meeting minutes do not show that there was an extensive discussion prompted by RAB members' questions regarding the logic of capping one solid waste management unit (SWMU) site while another would be subjected to soil removals.

Mr. Soo Hoo stated that virtually all the septic tanks found in the SWMUs will be sealed, not pumped out. Additionally, it should be noted that septic tanks will not be removed.

(1) Mr. Dean McLeod's surname is without an "a," (2) he does not represent the views of the Concord Historical Society, and (3) the duration of Mr. McLeod's presentation was not determined at the March RAB meeting.

Mr. Schwartz stated that Mr. McLeod requires 45 minutes to give his presentation to the RAB on the geography, sediments, and township of areas within the naval weapons station. Mr. Yee stated that he felt this was too long. The RAB agreed to wait until the May RAB meeting to make a decision on Mr. McLeod's presentation.

Mr. Yee stated that he would distribute to the RAB the response to Mr. O'Brien's letters dated January 21, 1996, and February 20, 1996, concerning potential archaeological resources at Naval Weapons Station Concord as Attachment D.

2. Report on Correspondence

Mr. Schwartz announced that he received three video tapes from CAREER/PRO, a non-profit organization funded through San Francisco State University. He noted that the Navy covered the expenses. The video tapes include information on training and how to run a RAB. Mr. Richard Cox offered to preview the video tapes for the RAB.

Mr. Schwartz stated that he received news regarding the Naval Air Station (NAS) Alameda RAB. He pointed out that over 2 years have passed and the NAS Alameda RAB is still in the process of writing a charter. Also, a video was created by the NAS Alameda environmental office to identify how the community receives information. The video tape revealed that the community receives information primarily through newsletters and papers. Mr. Schwartz pointed out that the charter and video examples show how the Concord RAB is keeping pace with other RABs by disseminating information through the model speech and by not becoming bogged down with information gathering. Mr. Schwartz also stated that cleanup is progressing well at Concord, for example, the work on the SWMUs will be completed on time.

Mr. Schwartz stated that he wants RAB members to begin thinking of ideas for the April 27, 1996 site tour at the naval weapons station. He offered the following ideas about the tour: meet at 9:00 a.m. at the Badge and Pass Office for the 3-hour bus tour; determine how many regulators will be attending; distribute a series of handouts for each participant (such as plan, description, and map of the three sites being visited); a post-tour discussion to share ideas; possibly invite a local media person.

3. Upcoming Meeting Dates

Mr. Schwartz announced the following upcoming meeting dates that may be of possible interest to RAB members:

April 24 - CAREER/PRO caucus in San Francisco

June 8 - U.C. Davis Workshop on collaborative problem solving in Sacramento

June 15 - U.C. Davis workshop on collaborative problem solving in Vallejo

June 22 - a special presentation on human health risk assessment, given by Mr. Dan Stralka of EPA at the Badge and Pass Office from 9:00 a.m. to 1:00 p.m.

Dr. Smith stated that anyone interested in attending the human health risk assessment presentation should identify concerns that they might have. These can be broad or specific concerns and they should focus on the Inland Area because it is an area where human receptors are of more interest. Dr. Smith requested that RAB members provide her with any questions they would like answered prior to the presentation to ensure that they are answered during the presentation.

II. AGENDA PRESENTATION

Mr. Schwartz introduced Mr. Herbach, EFA WEST, who gave a presentation on Navy environmental funding for the current and upcoming fiscal years, including funding for WPNSTA Concord. Mr. Herbach divided his presentation into three main categories:

1. Organization - roles and responsibilities
2. Defense Environmental Restoration Account (DERA) Program execution - cost to complete and risk-based management.
3. Funding - 6-year budgeting process, current year execution process, and future outlook.

Using a flow chart, Mr. Herbach showed the flow of command for environmental cleanup activities within the Navy: the Secretary of the Navy at the top and EFA WEST at the bottom. Mr. Herbach's office at EFA WEST sets priorities with input from the regulators and communities on where the environmental funding should be allocated. Mr. Ed Gardner asked Mr. Herbach if his office oversees cleanup activities and provides funding for cleanup of NAS Alameda and Hunters Point Annex. Mr. Herbach responded yes, but with closing installations, Base Realignment and Closure (BRAC) plays a major role in funding.

Mr. Herbach stated that his office has to make difficult decisions, and risk-based management is used to determine which bases receive funding. Risk-based management takes into account regulatory and community concerns, prior year deferrals, site-specific relative risk ranking, agreements with federal and state agencies, and program goals. Mr. Herbach stated that Congress has raised the program goal for cleanup from 70 percent to 80 percent of all funds by fiscal year 1998. A stable program, meaning that cleanup stays on schedule, helps to ensure funding the following year. He emphasized that the goals are cleanup and closure. Mr. Larry Myers asked if the cleanup goals are specific to Concord. Mr. Herbach responded that the goals cover all sites, but some activities will have greater and more extensive cleanups than others.

Mr. Herbach then discussed the models for determining cleanup cost. All of DERA uses a cost to complete (CTC) model to determine cost based on historical records of contamination and previous costs to cleanup sites. The CTC utilizes a standardized approach for developing and systematically applying cost models for all Installation Restoration (IR) phases of environmental cleanup at Navy sites to provide a working model with credible, consistent results. Information is supplied for the CTC model through data collection and validation and through use of an interview process.

Mr. Herbach stated that his office also uses a relative risk site evaluation model. This model establishes the relative risk for a site. The model designates a site in any of three categories: high, medium, or low risk. The model is based on EPA risk assessment guidance and is constantly evolving and improving. The relative risk site evaluation assesses sources of contamination, pathway, and receptor relationships. The evaluation is based on three factors: (1)

how much contamination is present in each media, (2) is contamination moving and will it move in each media, and (3) are human or sensitive environments present at/or near the contaminated media.

Mr. Myers asked if the relative risk evaluation is geared toward estimating cost-to-complete cleanup. Mr. Herbach responded that cleanup priorities are based on risk. High risk sites are cleaned up before low risk sites. Mr. Herbach stated that the cost-to-complete model doesn't take relative risk into account at all; in fact, they play against each other.

Mr. Gardner stated that at a RAB meeting he had asked if the sites at Concord were prioritized and he was told no. Mr. Herbach responded that the answer is yes because some sites are being cleaned this year and some are being cleaned next year. The sites being cleaned next year are of lower risk.

Mr. Herbach stated that his office looks at a 6-year budget plan and beyond for every site, activity, and phase. This is a formalized process that identifies environmental requirements (money) and program objective memorandum (POM). POM spells out requirements (money) for each phase of work. Mr. Herbach stated that the POM process should include regulators, the activity (Naval Weapons Station), Navy (EFA WEST), and the RAB, but to date there has not been enough community input from the RAB. Mr. Herbach stated that the POM process occurs once every year, sometime between September and November. The process looks at site relative risk ranking, the cost-to-complete model, community concerns, agreements, program goals, and regulatory concerns.

Mr. O'Brien asked for an explanation on the government mandate that 80 percent of funds goes toward cleanup by fiscal year 1998. Mr. Herbach responded that Congress believes that too much money is being spent on studies and not enough on actual cleanup. He reiterated the point that money and guidance flows down the flow chart and results should flow up.

Mr. John Koeppel asked who is making the assessment that an individual site is a high risk. Mr. Wong, EFA WEST, responded that a computer program is used to assess risk. Mr. Herbach added that the RPMs make a determination whether there is or might be a pathway, and that information is then entered into the computer program. An assessment of risk is then determined by the program. Mr. Koeppel asked who checks the Navy to verify the assessment is correct. Mr. Herbach responded that a quality assurance person at EFA WEST verifies information. In addition, EFA WEST is open to audit and review. Mr. Schwartz noted that the RAB is now a part of the checks and balance system.

Mr. Meyers asked how one can determine the cost to cleanup a site when the Navy doesn't know how much contamination there is at certain sites. Mr. Herbach responded the model is a budgeting tool to project estimated costs for 7 to 10 years. If the model is used exclusively as a budgeting tool, the process is quite effective, even if all the information is not present. Mr. Wong added that the cost-to-complete model is being run every 6 months, and is constantly being updated with new information. Mr. Herbach added that although it is a good tool, when the year of execution for the work approaches, the model is fine tuned.

Mr. Herbach then discussed the funding for fiscal year 1997. He stated that the determination of funding allocation is a multi-step process. The players in the current fiscal year process are RPMs, activities, and regulatory agency representatives. These groups use relative risk ranking, RAB input, CTC model, execution schedule, cleanup emphasis, regulatory milestones, ecological setting, and consequences of not receiving funding to determine funding allocation. Mr. Herbach stated that for fiscal year 1998 he would like the RAB to be included among the list of decision makers. Mr. Herbach stated that once the budget is approved, it is important to keep the work moving along since Naval Facilities Engineering Command (NAVFAC) gives money over time and not all at once.

Mr. Herbach stated that he would like to see the RAB community co-chair become knowledgeable enough with the presentation on Navy environmental funding to be able to brief the RAB. He stated that he would be happy to return on another date to further brief the RAB.

In summary, Mr. Herbach stated that the funding process is a key to the IR program, so continued and increased RAB input to the funding process is requested.

Mr. John Rosengard asked Mr. Herbach to relate the story of ADAC Alaska to the RAB. Mr. Herbach responded that ADAC Alaska is a BRAC site where there was political pressure to clean up the site and receive more funding.

Dr. Smith thanked Mr. Herbach for his presentation. She also praised Mr. Yee, Mr. Roy Santana, and Mr. Roger Soo Hoo for keeping Concord on schedule to help ensure it receives the funds needed for cleanup.

Ms. Connie Peak asked if the State of California sees any favoritism for receiving DERA money for cleanup because California has more stringent cleanup standards. Mr. Herbach responded that he believes California is getting its fair share.

Mr. Koeppel asked if a court order to cleanup a site ensures that funds will be received, and if the DERA models take court orders into consideration. Mr. Herbach responded that court orders do not necessarily ensure funds. Also, he stated that regulatory agencies and DOD branches try to work together because it doesn't pay in the long run to go to court.

Mr. Ed Gardner stated that the Document Review committee was going to disclose a list of the contaminants present at each site and how much it will cost to clean up. Mr. Herbach responded that the information will be available around May 15, 1996.

Mr. Schwartz thanked Mr. Herbach for his presentation.

III. MODEL SPEECH

Mr. Koeppel announced that he met at the Badge and Pass Office with the other speakers to work on the model speech that Ms. Tatiana Roodkowsky prepares for the RAB. The purpose of the

model speech is to disseminate information about the environmental program at the naval weapons station and to increase community awareness. Some of the outreach areas that have been targeted for the model speech are rotary clubs, schools, and theater groups. Mr. Koeppel stated that as an action item he would like to solicit information from the co-chairs about more groups to approach.

Mr. Koeppel read the version of the speech that he had edited. After finishing reading his speech, Mr. Koeppel stated that he needs input on the number of SWMUs investigated and the correct language to use. Dr. Smith responded that the site investigation has been completed for 29 SWMUs. She added that the information can be obtained from the previous meeting minutes.

Mr. Koeppel stated that the speech is his version of what was agreed on, and he hopes that it is not in conflict with others. Mr. Pieper stated that he felt the speech was excellent and clear. He added that the speech should state that the investigation for the Tidal Area is in the remedial investigation phase, and the SWMUs are in the site investigation phase.

Ms. Sylvia Kotecki stated that the Public Relations Committee is looking for feedback from the Navy and the regulatory agency representatives as to whether the information is represented accurately. Mr. Pieper responded that the speech addresses all of his earlier concerns. He emphasized that he wanted to make it clear that speakers are not viewed as representing the Navy. Mr. Koeppel stated that the speakers should try to keep their speech to 10 minutes. Mr. Gardner stated that if he doesn't know the answer to a particular question, he will give the community Mr. Pieper's number. Mr. Pieper agreed that would be appropriate.

Mr. Herbach asked the RAB if they had prepared a list of questions that may be asked as a result of the speech. Mr. Koeppel responded that Dr. Smith and the other experts believe that the speakers should be able to ad-lib to a certain extent. Mr. Pieper stated that he would like the Public Relations Committee to keep a record of the organizations to which a presentation is given, the date, time, and attendance list, and any unanswered questions and questions the speaker had difficulty addressing.

Mr. Cox stated that Mr. Henry O'Hagan and Ms. Roodkowsky gave the model speech at a Lions Club meeting. The speech went well and members of the Lions Club were interested in giving the speech. Mr. Yee stated that three Lions Club members were interested in joining the RAB.

Mr. Koeppel stated that he wants the RAB to provide names of any organizations that may be interested in hearing a presentation. Mr. Schwartz stated that he hopes the RAB provided the proper feedback for the model speech. The RAB applauded the efforts of the members who worked on the speech.

IV. LOGISTICS AND AGENDA FOR SITE TOUR

Mr. Yee stated that to date there are 16 or 17 RAB members who signed up for the April 27 site tour. Mr. Gardner stated that the sites that are on the tour are vague to him, and would like to visit a high risk site, a medium risk site, and a low risk site. Dr. Smith responded that the site

tour is basically set up that way; the SWMUs are low risk, the Burn Area is medium risk, and the Woodhogger site is high risk. Dr. Smith suggested that RAB members bring their green books ("Summary of Environmental Investigations at Naval Weapons Station Concord") with descriptions of all the sites, to assist in better understanding each site.

Mr. Rosengard requested that Mr. Pieper, Dr. Smith, and Ms. Susan Gladstone create a one-page handout for each site that RAB members can use on the site tour.

Mr. Pieper stated that he will arrange for a bus to pick up RAB members at the parking lot by the main gate, and that he will arrange for a room at the Badge and Pass Office for a post-tour discussion. Dr. Smith stated that one reason the tour does not include more sites is that she wanted people to be able to think about each site. Dr. Smith requested that RAB members think about the tour and how much time they want to spend at each site. Mr. Pieper added that if two or three people are really interested in a site not included in the tour, he would take them to these sites at a later date. However, if several people are interested in other sites, another tour can be scheduled. Mr. Schwartz suggested that RAB members bring lunch on the tour.

V. COMMITTEE REPORTS

A. Document Review Committee Report

The Document Review Committee did not meet since the previous RAB meeting.

B. Finance Committee Report

The Finance Committee did not meet since the previous RAB meeting.

C. Legal Committee Report

The Legal Committee did not meet since the previous RAB meeting.

D. Procedures Committee Report

Mr. Myers spoke on behalf of the Procedures Committee. He stated that the committee recently met to discuss new membership and to review attendance of RAB members. The committee decided that it will meet as needed instead of quarterly. Mr. Schwartz asked Mr. Myers if he would inquire about the future attendance of Mr. Clint Mayfield, Ms. Catie Roy, and Mr. John Pearson.

E. Public Relations Committee Report

Mr. Cox asked that the entire RAB vote on Ms. Roodkowsky's membership. Mr. Schwartz responded that he would like to have an informal vote, and unless there were any objections, Ms. Roodkowsky would be considered a RAB member. The RAB confirmed Ms. Roodkowsky's membership.

Mr. Cox asked what the name badge for the presenters of the model speech should include (such as name, occupation, city of representation, etc.). Mr. Koeppel responded that he personally did not want a name badge. The RAB agreed that if a speaker wants a name badge, he or she can put in a request with Ms. Craft of PRC.

Mr. Cox stated that the Public Relations Committee has three action items. First, to present the model speech; second, to create a brochure for the RAB modeled after the Moffet RAB; and third, to obtain key names and organizations for creation of a speakers bureau.

VI. FUTURE AGENDA TOPICS

Mr. Gardner asked how much money is being spent locally. He feels that a question that might be asked of him as a presenter of the model speech is how much money goes back into the community. Mr. Gardner stated that this was a constant question at the Hunters Point Annex RAB. Mr. O'Brien added that the local community may not have the expertise to perform the work. Ms. Kotecki stated that some of the work being performed at the naval weapons station is being done in house. Dr. Smith added that the SWMUs are being worked on by the Navy Public Works Center because it is a very simple process that can save money and time. Mr. Rosengard stated that he used to work for a contractor and both of the contractors that the Navy is currently using are located in close proximity to the naval weapons station. Mr. Pieper stated that if a question of that type arises, the speaker should state that he or she will need to turn that question over to the Navy and provide the questioner with Mr. Pieper's telephone number. Mr. Herbach stated that he will look into obtaining information on use of local contractors. Mr. Schwartz stated that this is an on-going legitimate concern.

Mr. Cox stated that the next Public Relations Committee meeting will be held Monday, April 29, at his house located on 3454 Esparanza Drive, rather than Monday, April 22.

Mr. Schwartz stated that as an action item he will do some contact work with Mr. Herbach to learn more about the subject of Navy environmental funding.

VII. PUBLIC COMMENT

Ms. Christine Shirley from ARC Ecology visiting the RAB meeting asked to speak. She stated that her organization sponsors a group called the RAB Caucus that is meeting April 24, 1996 in San Francisco. The meeting is scheduled in conjunction with the California Base Closure Environmental Group meeting. Ms. Shirley stated that she has handouts for anyone who is interested. Ms. Shirley also stated that ARC Ecology offers technical support for RAB members. She noted that the phone number for ARC Ecology is also located in the handout. Additionally, Ms. Shirley offered the RAB an information resource found in the Cal State library on the world wide web. She noted it offers all types of information on the RAB, funding, reuse, etc. The web address is www.cedar.ca.gov. Ms. Shirley stated that in the model speech it might be important to mention the information repository as a place for the community to browse through key documents.

VIII. ACTION ITEMS

The following action items were identified during the RAB meeting:

The Public Relations Committee will preview the three video tapes received from CAREER/PRO.

Members of the RAB are asked to submit any question they have about the June 22 "Human Health Risk Assessment" presentation to Dr. Smith.

All RAB committee chairs are to provide information about groups that the Public Relations Committee speakers should approach for presentations.

The Public Relations Committee will keep a record of the organizations to which a presentation is given and provide periodic reports to the RAB.

The Procedures Committee will inquire about the future attendance of RAB members Clint Mayfield, Catie Roy, and John Fuery.

Public Relations Committee members who will be providing presentations to organization and would like a name tag identifying the city of their residence may put in a request to Suzanne Craft of PRC at (415) 222-8270 or speak with her at a RAB meeting.

IX. ADJOURNMENT

Mr. Schwartz adjourned the meeting at 9:57 p.m. A copy of these meeting minutes is available to the public in the information repository located at :

**Contra Costa County Library
Main Branch
1750 Oak Park Blvd.
Pleasant Hill, CA 94523
(510) 646-6434**

ATTACHMENT A

**LIST OF ATTENDEES
APRIL 18, 1996 RAB MEETING**

LIST OF ATTENDEES
RESTORATION ADVISORY BOARD (RAB) MEETING

Thursday, April 18, 1996

1. COMMUNITY MEMBERS

Mr. Richard Cox, Mr. Ed Gardner, Mr. James Koeppel, Ms. Sylvia Kotecki, Mr. Larry Myers, Mr. Raymond O'Brien, Ms. Connie Peak, Mr. John Pearson, Mr. John Rosengard, Ms. Catie Roy, Mr. Herb Schwartz (Community Co-Chair), and Mr. Thomas Shirley

2. NAVY MEMBERS

Mr. Mark Herbach, Mr. Wing Wong, and Mr. Ronald Yee, Engineering Field Activity West; Mr. Richard Pieper, Naval Weapons Station Concord (Navy Co-Chair)

3. REGULATORY AGENCY MEMBERS

Dr. Barbara Smith, U.S. Environmental Protection Agency

4. OTHER ATTENDEES

Ms. Suzanne Craft, PRC; Margarita Duardado, Pittsburg; Mr. Steve Mueller, Environmental Chemical Corporation; Mr. Neil Munro, PRC; Mr. Joseph Patansky, Concord; Ms. Christine Shirley, ARC Ecology

ATTACHMENT B

**AGENDA
APRIL 18, 1996, RAB MEETING**

AGENDA

NAVAL WEAPONS STATION CONCORD RESTORATION ADVISORY BOARD MEETING

Thursday, May 16, 1996

**7:00 p.m. - 9:00 p.m.
Ambrose Community Center
3105 Willow Pass Road
Bay Point, California**

7:00 - 7:05	WELCOME AND INTRODUCTIONS
7:05 - 7:10	COMMUNITY CO-CHAIR REPORT
7:10 - 7:15	MEETING MINUTES APPROVAL
7:15 - 7:55	PRESENTATION ON HISTORICAL RESOURCES AT THE NAVAL WEAPONS STATION CONCORD
7:55 - 8:05	QUESTIONS AND ANSWERS
8:05 - 8:15	BREAK
8:15 - 8:30	SUMMARY OF APRIL 27, 1996, SITE TOUR
8:30 - 8:45	COMMITTEE REPORTS <ul style="list-style-type: none">• Document Review Committee• Finance Committee• Legal Committee• Procedures Committee• Public Relations Committee
8:45 - 8:55	FUTURE AGENDA TOPICS AND REPORT ON STATUS OF ACTION ITEMS
8:55 - 9:00	PUBLIC COMMENT
9:00	ADJOURNMENT

ATTACHMENT C

**MR. RAY O'BRIEN'S MEETING MINUTE CORRECTIONS
DATED APRIL 15, 1996**



Caisléan Beag ar Scáth an Chnuic

813 Caskey Street • Bay Point, California 94565-6766 • (510) 709-0783
E-Mail: Ray.O'Brien@wellsfargo.com

April 15, 1996

Mr. Herb Schwartz
Community Co-Chairman
Restoration Advisory Board
Concord Naval Weapons Station
1524 Arch Street
Berkeley, California 94708

Berkeley, California

RE: Draft Meeting Minutes, 3/21/96
Restoration Advisory Board

Dear Herb:

The following are recommended corrections to the draft copy of the March 21 1996 meeting minutes distributed for review:

I.B.1.b. Presentation on Archaeological Sites

- ✓ Mr. Dean McLeod's surname is without an "a".
- ✓ Mr. Dean McLeod does not represent the views of the Concord Historical Society, although he may very well be a member, so should not be so described. He is, however, on the Board of Directors of the Contra Costa County Historical Society, but, again, he does not pretend to represent the views of that organization.
- ✓ The duration of Mr. McLeod's presentation was not determined at the meeting.

Mr. Herb Schwartz
Community Co-Chairman
Restoration Advisory Board
Concord Naval Weapons Station
Page 2
April 15, 1996

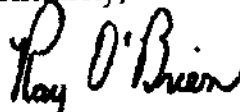
- ✓ Mr. Schwartz did not make mention of my letter of January 26, 1996, regarding the potential for disturbing archaeological sites during environmental clean-up at this meeting. In the context of a discussion regarding my letter of March 5th, concerning Mr. McLeod's offer to speak before the RAB, Mr. Yee announced that my letter (of January 26th?) would be answered by the Legal Department at Naval Facilities in San Bruno.
- ✓ My letter of January 26, 1996 was addressed to both Mr. Pieper and Mr. Schwartz.
- ✓ I believe Attachment C should refer to my January 26, 1996 letter, not my letter recommending the presentation of Mr. McLeod, dated March 5, 1996.

III. Solid Waste Management Unit Sites

- ✓ The record does not show that there was extensive discussion, prompted by RAB Board members' questions, regarding the logic that would merely cap one SMU site while another would be subjected to soils removal.
- ✓ Mr. SooHoo stated that virtually all the septic tanks found in the Solid Waste Management Unit (SMU) sites will merely be sealed, not pumped out. (The only exception in which a septic tank will be drained is one found in SMU #13.).
- ✓ It should be noted that septic tanks will not be removed.

I would recommended that the draft meeting minutes be amended to reflect the above facts.

Sincerely,



Ray O'Brien

ATTACHMENT D

PUBLIC RELATIONS COMMITTEE MINUTES FOR APRIL 18, 1996 MEETING

[illegible]

May 6, 1996

Richard Cox
PR Committee Chairman



DEPARTMENT OF THE NAVY
ENGINEERING FIELD ACTIVITY, WEST
NAVAL FACILITIES ENGINEERING COMMAND
900 COMMODORE DRIVE
SAN BRUNO, CALIFORNIA 94066-5006

IN REPLY REFER TO:

5090
Ser 1841.4/6186
April 18, 1996

Mr. Ray O'Brien
c/o Caislean Beag ar Scath an Chnuic
813 Caskey Street
Bay Point, CA 94565-6766

Dear Mr. O'Brien:

Re: Response to Letters Dated January 21, 1996, and February 20, 1996 Concerning Potential Archeological Resources at Naval Weapons Station Concord

Your letters dated January 21, 1996 and February 20, 1996, expressed concern in regard to the Navy's environmental clean-up actions and archeological and historical sites at WPNSTA Concord. Hopefully, the following will address these concerns:

1. Your letter dated January 21, 1996, requested that the Navy hire an archeologist and involve the services of the Northwest Information Center of the Historical Resources Information System.

Since the issuance of Executive Order 11593 in May 1971 the Navy has been responsible for surveying property under its control and jurisdiction to identify those properties appearing to qualify for inclusion in the National Register of Historic Places. This requirement was subsequently included in the 1980 amendments to the National Historic Preservation Act (NHPA).

The Navy hired William Self Associates to conduct an inventory of buildings, structures, districts, sites and objects important in American history, architecture, engineering, and archeology that might qualify for listing in the National Register. The results of the inventory are reported in the *Cultural Resources Overview, Naval Weapons Station, Concord (1993)*. This document is also referred to as the Historic and Archeological Resources Protection (HARP) Overview.

Rather than have William Self Associates conduct an archeological survey of the entire base, which would be very expensive, they were required to conduct archival research which included gathering information from the Northwest Information Center. The purpose of their research was to identify all previously recorded sites and surveys on or within one mile of WPNSTA Concord, to examine the area's geomorphology and historic land uses, and with this information and limited field verification surveys, to develop archeological sensitivity maps for the Overview.

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Ground surveys to locate archeological sites are conducted on a project by project basis. The following is the process to be followed in complying with Section 106 of NHPA. Prior to the approval of ground disturbing actions (construction, soil remediation, etc.) in the areas designated in the Overview as "archeologically sensitive" the Navy will retain qualified professional archeologists to survey the area of potential effect and, if appropriate, conduct subsurface testing. The resulting documentation will then be evaluated in consultation with the State Historic Preservation Officer (SHPO) and, if the sites are found to meet the National Register criteria, the proposed undertaking will be either relocated to avoid damaging the archeological site or an appropriate treatment plan (e.g., site capping, data recovery, etc.) will be developed in consultation with the SHPO, Advisory Council and Native Americans (for prehistoric archeology). Depending on the degree of disturbance the action is likely to cause, the same approach described above for the sensitive areas will be followed in the areas identified in the Overview as having a low potential for containing significant archeology.

2. Request to study the abandoned airport site and archeological site CA-CCO-250.

You are correct in stating that CA-CCO-250 was recorded prior to the construction of the now abandoned airfield at WPNSTA Concord. On the Northwest Information Center maps it is located across the street from the abandoned airfield on non-Navy property. In 1994 an archeologist surveying alternative alignments then under consideration for a proposed pipeline project that was to cross WPNSTA Concord recorded what is either a disturbed feature of CA-CCO-250 or another site. This site is on Navy property and has been given the number CA-CCO-680. The site has recently been evaluated by Basin Research Associates for the Navy's proposed Warehouse project. The deposit appears to have intact midden (integrity), and therefore, may qualify for inclusion in the National Register. The archeologist is preparing a report of the survey and has prepared a site record addendum which will be filed with the Northwest Information Center.

Any undertaking proposed by the Navy, or requiring Navy approval, which may affect this site will cause the Navy to conduct more extensive tests and consult with the State Historic Preservation Officer (SHPO) and the Advisory Council to determine appropriate treatment of this site. Because this is a prehistoric archeological site the State Native American Heritage Commission will be contacted and their designated Native American lineal descendants will be consulted, as a part of that review procedure.

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3. Request to address local or statewide significance of sites or structures within WPNSTA Concord.

The NHPA directed the Secretary of the Interior to "expand and maintain" a National Register of cultural properties significant not only nationally but to include those significant within the state or community in which they are located. The National Register is administered by the National Park Service (NPS) which established the criteria to be used in evaluating properties for inclusion in the National Register. Additionally, the NPS has issued more than 38 technical bulletins and guidance documents to provide assistance in applying the Criteria, and has also issued standards for those professionals who are employed at making the evaluations and preparing the supporting documentation. The archeological and historical consulting firms retained by the Navy to prepare archeological and historical evaluations meet those qualifications.

With respect to the National Register Criteria for evaluation it is important to remember that the historic property being evaluated must first "possess integrity of location, design, setting, material, workmanship, feeling, and association" (emphasis added), and then must meet one or more of the four criteria. In other words it is not enough for a building to have been built more than 50 years ago during World War II, for it to qualify for inclusion in the National Register. It must retain enough integrity to convey a sense of the historic time and place. At WPNSTA Concord most of the facilities that served during the War were destroyed that fateful night in July 1944. The reconstructed facilities and most of the inland facility were constructed near the end of the War, or shortly thereafter. Most of the structures that remain from that period have been so altered, or their setting so changed by new construction, that they no longer resemble their original appearance during the historically significant period of the War. They have lost their historic integrity. The function of the base during the Cold War (1947-1989) was primarily logistical, storage and supply. While important, these functions could not be defined as "exceptional," the qualifier required for a property to qualify for inclusion in the National Register at less than 50 years of age.

This is not to say that the buildings and structures at WPNSTA Concord are not historic and that the installation did not play a significant role in the community's history. All it means is that they do not meet the minimum threshold, National Register eligibility, required for a Federal agency to take them into account and afford the Advisory Council on Historic Preservation (Council) an opportunity to comment prior to approving an action (or undertaking) that might affect them, as is required by Section 106 of the Act.

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4. Your request has been passed to Mr. Herb Schwartz, RAB community co-chair. Mr. McLeod is scheduled to provide a presentation at the Thursday, May 16, 1996 RAB meeting.

We trust that the above information provides a more complete description of our program to identify and protect properties of cultural significance on WPNSTA Concord and will alleviate some of your concerns. Should you have further questions about the Navy's cultural resources program, please contact me at (415) 244-2558, or Mr. Louis S. Wall, Cultural Resources Program Coordinator, Engineering Field Activity West, Naval Facilities Engineering Command in San Bruno. Mr. Wall can be reached at (415) 244-3015.

Sincerely,



RONALD YEE
Remedial Project Manager

Copy to:

Northwest Information Center, Historical Resources Information System (Attn: Ms. Leigh Jordan)

Native American Heritage Commission (Mr. Andrew Galvan, Mr. Beverly Ortiz)

Concord Historical Society (Attn: Mr. James Serventi, Mr. Dean McLeod)

Contra Costa Times (Attn: Mr. Larry Spears)

